

T.C. Memo. 1984-576
United States Tax Court

TANDY S. WILBUR AND
SHIRLEY M. WILBUR, Petitioners

v.
COMMISSIONER OF INTERNAL
REVENUE, Respondent

Docket No. 5615-78.

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Filed October 30, 1984.

*** Start Section

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Attorneys and Law Firms

RICHARD M. BERLEY, MASON D. MORISSET, and
ROBERT L. PIRTLE for the petitioners.

THOMAS N. TOMASHEK, for the respondent.

MEMORANDUM OPINION

WILBUR, JUDGE:

The Commissioner determined the following deficiencies and additions to tax in the petitioners' Federal income taxes:

Petitioner	Year	Deficiency	Sec. 6651(a)¹	Sec. 6653(a)
			Addition	Addition
		to Tax	to Tax	
Tandy Wilbur & Shirley Wilbur	1971	\$ 5,767	\$.....	\$ 288
Shirley Wilbur	1972	43,110	10,778	2,155
	1973	25,580	6,395	1,279
	1974	25,420	6,355	1,271
	1975	37,841	9,460	1,892
	1976	50,210	12,553	2,510
Tandy Wilbur	1972	16,437	4,109	822
	1973	8,950	2,238	448
	1974	8,813	2,203	441

1975	13,919	3,480	696
1976	19,073	4,768	954

After concessions the only issue remaining for decision is whether income earned from the retail sale of cigarettes and tobacco products (smokeshop income) by members of the Swinomish Indian Community is subject to Federal income taxation.

This case was submitted under Rule 122,² all facts having been stipulated. The stipulation of facts and attached exhibits are incorporated herein by this reference.

At the time the petition was filed, petitioners Tandy Wilbur and Shirley Wilbur were husband and wife, residing in LaConner, Washington. Petitioners are both enrolled members of the Swinomish Indian Community.

Petitioner Shirley Wilbur was authorized and licensed to operate Shirley's Smokeshop (smokeshop) within the

boundaries of the Swinomish Indian Reservation by the Swinomish Tribal Senate, the governing body of the Swinomish Indian Community. Taxes and license fees were paid to the Swinomish Indian Community pursuant to tribal ordinances. The land upon which the smokeshop is situated is held by the United States in trust for the Swinomish Indian Community (trust land), subject to a possessory assignment in favor of petitioner Shirley Wilbur. The fair rental value of this land was \$5,000 per year during 1971, through and including 1976. This value is based upon rental of the property for use in the operation of a smokeshop or other similar commercial retail enterprise, which represents the highest and best use of the property.

The net profit of the smokeshop for the years in question is community property and is as follows:

Year	Net Income
1971.....	\$14,516
1972.....	62,213
1973.....	47,473
1974.....	45,522
1975.....	61,341
1976.....	77,779

In 1971, petitioners jointly filed a Federal income tax return omitting income from the smokeshop. Thereafter, for the years 1972, through and including 1976, petitioners filed no returns. In the notices of deficiency, the Commissioner determined that the smokeshop earnings were includable in gross income.

Section 61 provides that income 'from whatever source derived,' is subject to Federal income taxation. It is well established that the income of Indians is taxable under this section, 'unless an exemption from taxation can be

found in the language of a Treaty or Act of Congress.'³ *Commissioner v. Walker*, 326 F.2d 261, 263 (9th Cir. 1964); *Jourdain v. Commissioner*, 71 T.C. 980 (1979), aff'd. 617 F.2d 507 (8th Cir. 1980); *Hoptowit v. Commissioner*, 78 T.C. 137 (1982), aff'd. 709 F.2d 564 (9th Cir. 1983). The mere fact that petitioners are Indians will not preclude them from being liable for the payment of income tax. *Choteau v. Burnet*, 283 U.S. 691 (1931); *Superintendent v. Commissioner*, 295 U.S. 418 (1935). In order to prevail, petitioners must point to 'express exemptive language in some statute or treaty' showing that they need not include amounts in their gross income. *United States v.*

Wilbur v. C.I.R., T.C. Memo. 1984-576 (1984)

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Anderson, 625 F.2d 910, 913 (9th Cir. 1980); Karmun v. Commissioner, 82 T.C. 201, 204 (1984).³ See Welch v. Helvering, 290 U.S. 111 (1933).

Petitioners have failed to show an express exemption in any Treaty or Act of Congress. Thus we must agree with respondent that income from the smokeshop constitutes taxable income under section 61.

Petitioners' primary contention is that the Treaty of Point Elliot, 12 Stat. 927, can be construed to provide an exemption from Federal income taxation within Article 12, which states: 'The said tribes and bands finally agree not to trade at Vancouver's Island or elsewhere out of the dominions of the United States.'

The Treaty of Point Elliot and several other treaties made with the western Washington tribes (the 'western Washington treaties'), all contain identical language.⁴ Specifically, the 'western Washington treaties' include the provision quoted above from Article 12. This Court has previously considered the treaty language, the historical circumstances of treaty negotiation, and the intent of Congress toward the taxation of Indians only to find that no treaty or statute exempts petitioner from taxation on the income that he receives from the operation of the smokeshop. *Hoptowit v. Commissioner*, *supra*; *Cross v. Commissioner*, 83 T.C. ____ (Sept. 27, 1984). See also *Hale v. United States*, 579 F. Supp. 646 (E.D. Wash. 1984); *Critzer v. United States*, 220 Ct. Cl. 43, 597 F.2d 708 (1979).⁵ Adhering to the exhaustive list of precedent in this area we forgo still another opportunity to discuss this issue. We hold that smokeshop income earned by members of the Swinomish Indian Community is subject to Federal income taxation.

Footnotes

- 1 Unless otherwise indicated, all section references are to the Internal Revenue Code of 1954, as amended and in effect during the taxable years in issue.
- 2 All Rule references are to the Tax Court Rules of Practice and Procedure.
- 3 Cf. *Swiger v. Commissioner*, T.C. Memo. 1984-228 (where the Court restated the requirement of the presence of express language to exempt smokeshop income from taxation).
- 4 Cf. *Davis v. Commissioner*, T.C. Memo. 1984-574, n. 5; *Landry v. Commissioner*, T.C. Memo. 1984-575. The treaties included in our discussion as 'western Washington treaties' are as follows:

Alternatively, petitioners ask us to exclude the rental value of the land from their smokeshop income under the theory that this is rental income 'directly derived' from the land within the meaning of *Squire v. Capoeman*, 351 U.S. 1 (1956). Normally we would not consider this issue because petitioners first raised it in their reply brief. However, the parties did stipulate to the fair rental value and the only purpose of this stipulation was to raise this specific issue. Additionally, respondent had a previous opportunity to fully brief this issue in *Cross v. Commissioner*, 83 T.C. ____ (Sept. 27, 1984), a companion case presenting comparable facts. We have carefully considered this issue in *Cross* and reach the same result here on the basis of our opinion in that case.

Decision will be entered under Rule 155.

FOOTNOTES TO T.C. MEMO. 1984-576

- (1) Treaty of Medicine Creek of 1854, 10 Stat. 1132; (2) Treaty of the Quinaielt, 12 Stat. 971; (3) Treaty of Point No Point, 12 Stat. 933; (4) Treaty of Point Elliot, 12 Stat. 927; and (5) Treaty with the Makahs, 12 Stat. 939. These treaties were negotiated by the then territorial governor Isaac Stevens with the western Washington tribes.

All Citations

T.C. Memo. 1984-576, 1984 WL 15210, 48 T.C.M. (CCH) 1498, T.C.M. (P-H) P 84,576, 1984 PH TC Memo 84,576

Wilbur v. C.I.R., T.C. Memo. 1984-576 (1984)

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- 5 Cf. Davis v. Commissioner, T.C. Memo. 1984-574; Landry v. Commissioner, T.C. Memo. 1984-575; Swiger v. Commissioner, T.C. Memo. 1984-228; Comenout v. Commissioner, T.C. Memo. 1982-40; Gord v. Commissioner, T.C. Memo. 1984-517.
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